REPORT

—OF—

EMERGENCY MEASURES ORGANIZATION

(N. S.)

1966

QUEEN'S PRINTER
HALIFAX, N. S.

TO HIS HONOR,
The Honourable H. P. MacKeen, C.D., Q.C.,
Lieutenant Governor of Nova Scotia.

MAY IT PLEASE YOUR HONOUR:

I have the honour to submit herewith a Report of the Emergency Measures Organization (Nova Scotia) for the fiscal year ended 31st March, A.D. 1966.

I have the honour to be,
Sir,
Your most obedient servant,

GERALD J. DOUCET
Provincial Secretary

Halifax, Nova Scotia,
Oct. 21, 1966

REPORT

OF

EMERGENCY MEASURES ORGANIZATION (NOVA SCOTIA)

for the year ended 31 March, 1966

GENERAL

The year 1965 was one of considerable progress in the field of emergency planning in Nova Scotia. Emphasis was placed on the responsibilities which municipal government has in the planing for natural disasters, and the obvious advantages which a well-prepared municipality has in the unfortunate event a disaster occurs in their particular area.

Government direction in the nature of a booklet "National Survival Operations - Part 1, Basic Plan" was prepared and issued for the guidance of government departments and agencies, and also for that of municipal governments.

PLANNING

A Federal-Provincial Conference was held in Ottawa, in June, which Cabinet Ministers and senior representatives from all the Provinces attended, to discuss and consider emergency planning.

The Honourable Gerald J. Doucet, the Minister responsible for the Emergency Measures Organization of Nova Scotia, Mr. C. L. Beazley, Deputy Provincial Secretary, and the Director, Mr. Gordon Grant, represented Nova Scotia.

Discussions were held with a view to developing common goals and standards in emergency planning for the continuity of government and the survival of the population.

The Federal Minister responsible for Emergency Planning, the Honourable C. M. Drury, advised that many decisions had been made in the past year which clearly indicated the importance placed by the Government on emergency planning, and listed in detail some sixteen (16) items to indicate the progress which has been made in a number of essential areas.

In March, the Premier, the Honourable Robert L. Stanfield, issued a directive to all concerned, detailing specific responsibilities to the various government departments and agencies, in the field of emergency planning.

TRAINING

Training courses of varying duration have been held throughout the Province by the Provincial Emergency Measures Organization Training Staff. This staff has also assisted various municipal Emergency Measures Organization Directors to conduct courses for local voluntary personnel.

These courses are designed to train and prepare the civil volunteer workers and the municipal employees, for any type of emergency situation. The Mayors, Wardens and their fellow councillors were also urged to attend these courses, and many set the very good example of doing so.

EXERCISES and STUDIES

There was a marked expansion this year in exercise activities aimed at the development of plans prepared by municipal governments for their operations in any type of emergency.

In addition, exercises were held throughout the Province to test the disaster plans of the various hospitals. These exercises, of necessity, included many civil volunteers from emergency services other than those considered as being of a purely hospital, or "health", nature. The Director of Emergency Health Services reported that these exercises were very successful, and stressed the co-operation of the hospital staffs, and the many civil volunteers who also participated.

Nova Scotia took part in two study groups conducted at the Canadian Emergency Measures College, Arnprior, Ontario. These study groups were organized by Canada Emergency Measures Organization, to develop concepts of operations arising from the updating of the National Survival Plan, and also to consider actions necessary for peacetime disasters. Particular emphasis was placed on the latter type of possible operations.

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OPERATIONS

Arrangements continue in force whereby the staff of Emergency Measures Organization (NS) is always readily available to co-ordinate those efforts which might be required in any type of emergency.

The Hose Coupling Standardization Programme continued to make progress. The financial implications are reported under the "Financial" paragraph of this report.

COMMUNICATIONS

The Emergency Measures Organization (NS) Very High Frequency network is designed to back-up existing commercial facilities in an emergency, if and when necessary.

In addition, there are more than one hundred Restricted Radio Telephone Operators who have been trained and qualified under D.O.T. (Radio Services) Regulations, and prepared to man emergency communications when needed.

Emergency Measures Organization (NS) has assisted a number of fire departments to acquire mobile radio equipment, and thereby have been instrumental in greatly increasing the fire mutual aid potential in the Province.

ZONE ORGANIZATION

To facilitate administration, and our assistance to municipal governments in the fields of guidance in emergency planning, organization, training and the Financial Assistance Programme (FAP), the Province is divided into three geographic zones, with a representative from the Office of the Provincial Emergency Measures Organization Director placed in charge of each of these Zone offices as Controllers. The break-down of the three Zones is shown in following paragraphs.

There have been some changes in the Emergency Measures Organizations at the municipal level, involving the consolidation of a number of individual municipal EMO organizations into "County" EMO organizations. The result has been a saving in volunteer civil worker man-power, and the placing of the resources of a number of individual units under a form of "central" control, to the potential benefit of all concerned in the event of an emergency.

The current standings of the municipal emergency organizations are as follows:

(a) **WESTERN ZONE**

Organization	Number of Municipalities	Population	
Kings County	1		33,440
Kentville	1		4,612
Wolfville	1		2,413
Berwick	1		1,282
Annapolis County	4		
Annapolis County		18,885	
Annapolis Royal		800	
Middleton		1,921	
Bridgetown		1,043	22,649
Digby	1		2,308
Clare, Municipal District	1		8,539
Yarmouth County	3		
Yarmouth, Municipal District		6,940	
Yarmouth		8,636	
Argyle, Municipal District		7,810	23,386
Shelburne County	3		
Shelburne, Municipal District		4,668	
Shelburne		2,408	
Lockeport		1,231	8,307
Queens County	2		
Queens County		9,443	
Liverpool		3,712	13,155
Lunenburg County	5		
Lunenburg, Municipal District		18,416	
Lunenburg		3,056	
Bridgewater		4,497	
Mahone Bay		1,103	
Chester, Municipal District		7,926	34,998
	23		155,089

(b) **CENTRAL ZONE**

Organization	Number of Municipalities	Population	
Halifax, County of	1		86,246
Halifax, City of	1		92,511
Dartmouth, City of	1		46,966
Hants County	4		
Hants East, Municipal District		10,866	
Hants West, Municipal District		10,374	

Windsor		3,823	
Hantsport		1,381	26,444
Cumberland County	5		
Cumberland, County of		17,838	
Amherst		10,788	
Parrsboro		1,834	
Springhill		5,836	
Oxford		1,471	37,767
Colchester County	2		
Colchester, County of		20,844	
Truro		12,421	33,265
Antigonish County	2		
Antigonish, County of		10,016	
Antigonish		4,344	14,360

Organization	Number of Municipalities	Population	
Pictou County	6		
Pictou, County of		16,966	
Pictou		4,534	
Trenton		3,140	
Westville		4,159	
New Glasgow		9,782	
Stellarton		5,327	43,908
Stewiake, Town of	1		1,042
Mulgrave, Town of	1		1,145
Guysborough, Municipal District	1		7,855
	25		391,509

(c) **CAPE BRETON ZONE**

Organization	Number of Municipalities	Population	
Cape Breton County	8		
Cape Breton, County of		40,917	
Sydney		33,617	
Glace Bay		24,186	
North Sydney		8,657	
Sydney Mines		9,122	
New Waterford		10,592	
Dominion		2,999	
Louisburg		1,417	131,507
Richmond County	1		11,374

Victoria County	1	8,266
Inverness County	1	15,263
Inverness, Town of	1	2,109
Port Hawkesbury, Town of	1	1,346
	13	169,865

Total Municipalities -61; Total Population-716,463
Municipalities not Organized - 5; Total Population- 20,544

FINANCIAL

The Province continued to participate in the Federal Financial Assistance Programme, whereby the Province is refunded a sum equal to 75 per cent by the Federal Government of all approved expenditures for Emergency Measures Organization (NS).

The municipalities also benefit substantially under this plan, because 15 per cent of their approved expenditures for training and administration for civil defence is refunded by the Provincial Government and 75 per cent by the Federal Government.

The total amount expended for this purpose by the Province and the Municipalities in this year under review was $258,072.98.

The Province continued to participate in the Hose Coupling Standardization Programme. This programme is being dispersed over a period of five years. The total cost is expected to be approximately $75,000.00, of which 33⅓ per cent is recoverable from the Government of Canada.

A statement of expenditures and the amounts recovered as compared with the previous year is shown:

PROVINCE	**1964-65**	**1965-66**
Expended by EMO (NS)	$159,374.73	$126,741.24
Recovered from Government of Canada	119,531.05	95,055.94
MUNICIPALITIES		
Recovered by Municipalities from Federal	$ 90,470.61	$ 98,498.80
Recovered by Municipalities from Province	18,094.06	19,699.78
Net expenditure by Municipalities	12,062.81	13,133.16
Gross expenditure by Municipalities	$120,627.48	$131,331.74

Hose Coupling Standardization Programme	**1964-65**	**1965-66**
Expended by EMO (NS)	$ 15,140.60	$ 16,162.46
Recovered from Government of Canada	5,046.86	5,387.49
Net expenditure by the Province	$ 10,093.74	$ 10,774.97
Operational Equipment with a Peacetime Use		
Recovered by Municipalities from Federal	$ 2,972.51	$ 8,244.80
Recovered by Municipalities from Province	1,531.29	8,244.81
Net expenditure by Municipalities	4,503.80	16,489.61
Gross expenditures by Municipalities	$ 9,007.60	$ 32,979.22

CONCLUSION

The emergency planning program of the Government of Nova Scotia is complementary to a similar program in operation by the Federal Government. The Minister responsible for Emergency Measures Organization (NS) provides policy guidance and every emergency plan prepared by government departments and agencies and municipalities is subject to his approval. A similar policy and procedure is in effect for peacetime emergencies.